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INFO	LOG-00	AID-01	AMAD-01	ARA-01	SMEC-00	CFE-00	OASY-00
	DOEE-00	EAP-01	EB-01	EUR-01	OIGO-01	H-01	TEDE-00
	INR-00	IO-16	JUSE-00	L-01	MCO-01	ADS-00	M-00
	NEA-01	NSAE-00	OIC-02	OMB-01	OPR-01	PA-01	PM-00
	PRS-01	P-01	SB-00	SNP-00	SP-00	SR-00	SSO-00
	SS-00	STR-01	TRSE-00	T-00	USIE-00	SNIS-00	NISC-02
	PMB-00	PRME-01	DRL-09	G-00	/048R		

DRAFTED BY:AF/C:KAISTON:KCA
APPROVED BY:AF:EBRYNN
AF/C:RFENDRICK P:ESWICKER IO/PHO:DJENSEN PM/ISP:RWHARTON
EUR:RPE:GBERRY EAP/RSP:BMALKIN AF/S:SKEOGH-FISHER
ARA/BR:JCASWELL EUR/WE:CKELLY NSC:KKENNEY
S/S-O:RROBINSON S/S:MLINO OSD:MBITTRICK
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FM SECSTATE WASHDC
TO ALL EUROPEAN UNION POST COLLECTIVE IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE 5366-
AMEMBASSY OTTAWA IMMEDIATE 3925-
AMEMBASSY CANBERRA IMMEDIATE 2254-
AMEMBASSY WELLINGTON IMMEDIATE 2819-
AMEMBASSY PRAGUE IMMEDIATE 1744-
AMEMBASSY MOSCOW IMMEDIATE 1772-
AMEMBASSY BRASILIA IMMEDIATE 4125-
AMEMBASSY BEIJING IMMEDIATE 4215-
AMEMBASSY TOKYO IMMEDIATE 7446-
AMEMBASSY ADDIS ABABA IMMEDIATE 5318-
INFO USMISSION USUN NEW YORK PRIORITY 1338-
AMEMBASSY BUJUMBURA 4448-
AMEMBASSY KAMPALA 2236-2241 PRIORITY
AMEMBASSY KINSHASA
AMEMBASSY DAR ES SALAAM 9413-
AMEMBASSY NAIROBI 0165-
AMEMBASSY HARARE 8604-
AMEMBASSY TUNIS 6701-
AMEMBASSY DAKAR 2495-
AMEMBASSY ACCRA 6402-
AMEMBASSY YAOUNDE 2867-
AMEMBASSY LUSAKA 7912-
AMEMBASSY BRAZZAVILLE 9820-
AMEMBASSY LILONGWE 3512-
AMEMBASSY BAMAKO 5479-
AMEMBASSY LAGOS 3544-
SECDEF WASHDC 2592-2597
CJCS WASHDC 4802-4807
CIA WASHDC 3393-3398
WHITE HOUSE WASHDC 6203-6208

CONFIDENTIAL STATE 177616

YAOUNDE FOR DATT

E.O. 12356: DECL: OADR
TAGS: MOPS, PREL, PHUM, MARR, UNSC, RW
SUBJECT: SUPPORT FOR EXPANDED UNAMIR

REF: A) USUN NEW YORK 2667 (NOTAL)
B) BRUSSELS 04380 (NOTAL)

1. CONFIDENTIAL - ENTIRE TEXT. THIS IS AN URGENT ACTION
REQUEST. EU POSTS SEE FARAS 6 - 8. PRETORIA SEE PARA 9.
OTTAWA AND CANBERRA SEE PARA 10. WELLINGTON, PRAGUE,
MOSCOW, BRASILIA, BEIJING, AND TOKYO SEE PARA 11. ADDIS
SEE PARA 12

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UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: JOHN L MILLS
DATE/CASE ID: 27 AUG 2007 200103014

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BACKGROUND

2. IN RESOLUTIONS 918 AND 925 OF MAY 17 AND JUNE 8 RESPECTIVELY, THE UN SECURITY COUNCIL APPROVED EXPANSION OF UNAMIR, THE UN PEACEKEEPING MISSION IN RWANDA, FROM 450 TO 5,500 TROOPS, WITH A NEW HUMANITARIAN MANDATE TO HELP PROVIDE PROTECTION TO THREATENED CIVILIAN POPULATIONS AND FACILITATE RELIEF EFFORTS. DEPLOYMENT OF THIS FORCE WILL

ADDRESS OUR NUMBER ONE PRIORITY — STOPPING THE KILLINGS OF CIVILIANS. ONCE THE KILLINGS HAVE STOPPED, A CEASE-FIRE IN THE CIVIL WAR BETWEEN HUTU-DOMINATED INTERIM GOVERNMENT FORCES AND THE TUTSI-LED RWANDAN PATRIOTIC FRONT (RPF) WILL BE EASIER TO ACHIEVE. AS THE CRISIS IN RWANDA ENTERS ITS FOURTH MONTH, IT IS CRUCIAL THAT DEPLOYMENT OF EXPANDED UNAMIR MOVE FORWARD AS QUICKLY AS POSSIBLE.

3. THE FRENCH-LED OPERATION, APPROVED ON JUNE 22 IN UNSC RESOLUTION 929, IS ONLY A TEMPORARY MEASURE TO PROVIDE PROTECTION UNTIL EXPANDED UNAMIR IS DEPLOYED. THE MANDATE FOR THIS OPERATION IS LIMITED TO TWO MONTHS, AND THE FRENCH HAVE INDICATED THEY WOULD LIKE TO BE OUT OF RWANDA BY THE END OF JULY. EACH DAY THEY STAY IN RWANDA, THE CHANCE FOR AN UNINTENTIONAL CLASH WITH THE RPF INCREASES. RPF OPPOSITION HAS LIMITED THE FRENCH OPERATION TO GOVERNMENT-HELD TERRITORY IN AREAS AWAY FROM THE BATTLE LINES. HOWEVER, LARGE NUMBERS OF RWANDANS ARE THREATENED IN KIGALI AND OTHER AREAS NOT WITHIN THE RANGE OF THE FRENCH-LED DEPLOYMENT. IT IS THEREFORE VITAL THAT THE FRENCH-LED FORCES BE REPLACED AS SOON AS POSSIBLE BY BLUE HELMETS OF EXPANDED UNAMIR.

4 THE UN APPEARS TO HAVE ENOUGH TROOP OFFERS TO FIELD THE NECESSARY 5,500-PERSON FORCE. TROOP CONTRIBUTORS INCLUDE: GHANA, SENEGAL, ETHIOPIA, ZAMBIA, ZIMBABWE, TUNISIA, CONGO, MALAWI, MALI, AND NIGERIA. HOWEVER THESE CONTINGENTS NEED EQUIPMENT AND LOGISTICAL SUPPORT IN ORDER TO DEPLOY. IN A JUNE 28 MEETING OF TROOP CONTRIBUTORS AND DONORS, THE OFFERS FROM THE DONOR COMMUNITY FOR EQUIPMENT FELL FAR SHORT OF UNAMIR'S NEEDS, AND THE UN PEACEKEEPING OFFICE EXPRESSED SERIOUS CONCERN ABOUT THE UN'S ABILITY TO FIELD AND DEPLOY EXPANDED UNAMIR IN A TIMELY MANNER.

5. AMONG POTENTIAL DONORS, THE U.S. HAS TAKEN THE LEAD IN MEETING UNAMIR'S NEEDS. WE HAVE PROPOSED THE IDEA OF HAVING COUNTRIES WITH LOGISTICAL AND EQUIPMENT CAPABILITIES "ADOPT" UNAMIR CONTINGENTS AND PROVIDE FOR THEIR NEEDS THROUGH THE UN. CONSISTENT WITH THIS PROPOSAL, THE U.S. HAS DECIDED TO "ADOPT" THE GHANAIAN BATTALION, WHICH IS THE FIRST CONTINGENT TO BE DEPLOYED. THE U.S. HAS ALREADY PROVIDED 50 ARMORED PERSONNEL CARRIERS (APC'S) TO UNAMIR FOR USE BY THE GHANAIS. WE ARE ALSO WORKING CLOSELY WITH THE UN TO MEET MISSION-ESSENTIAL EQUIPMENT NEEDS OF THE GHANAIAN BATTALION. ALTHOUGH THE BELGIAN CONTINGENT LEFT BEHIND SOME EQUIPMENT FOR UNAMIR WHEN THEY DEPARTED IN APRIL (REF

B), SO FAR NO OTHER DONOR HAS STEPPED FORWARD TO ADOPT A BATTALION IN ACCORDANCE WITH OUR PROPOSAL.

ACTION REQUESTS

6. FOR USEU, BONN AS EU PRESIDENT AND OTHER EU CAPITALS (EXCEPT PARIS): THE JULY 6/7 DISCUSSIONS OF THE EU AFRICA GROUP PRESENT AN EXCELLENT OPPORTUNITY TO DISCUSS RWANDA

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AND THE URGENT NEED TO PROVIDE SUPPORT FOR EXPANDED UNAMIR. POSTS SHOULD APPROACH APPROPRIATE HOST GOVERNMENT OFFICIALS TO UNDERLINE THE IMPORTANCE OF SPEEDING UP DEPLOYMENT OF EXPANDED UNAMIR, BRIEF THEM ON THE EFFORTS THE U.S. HAS MADE IN THIS REGARD, AND URGE THEM TO PROVIDE AS MUCH ASSISTANCE AS POSSIBLE TO EXPANDED UNAMIR -- INCLUDING ADOPTING AN AFRICAN BATTALION. YOU MAY DRAW ON THE FOLLOWING POINTS IN YOUR DISCUSSIONS:

— THE CRISIS IN RWANDA IS NOW MOVING INTO ITS FOURTH MONTH, WITH LARGE SEGMENTS OF THE RWANDAN POPULATION STILL UNDER SERIOUS THREAT FROM CONTINUED FIGHTING AND COMMUNAL VIOLENCE.

— THE FRENCH-LED OPERATION IS IN THE PROCESS OF PROVIDING IMPORTANT PROTECTION TO THREATENED POPULATIONS HOWEVER, THE OPERATION IS ONLY A TEMPORARY ONE, UNTIL ADDITIONAL UNAMIR TROOPS CAN BE DEPLOYED.

— THE FRENCH ARE PROVIDING A VITAL BRIDGE UNTIL UNAMIR CAN ARRIVE, BUT THEY ARE IN A DIFFICULT POSITION, DUE TO THE RPF'S OBJECTION TO THEIR DEPLOYMENT. EACH DAY THE FRENCH STAY IN RWANDA, THE RISK OF CONFRONTATION GROWS.

— RPF OPPOSITION HAS LIMITED THE FRENCH OPERATION TO GOVERNMENT-HELD TERRITORY IN AREAS AWAY FROM THE BATTLE LINES. HOWEVER, LARGE NUMBERS OF RWANDANS ARE THREATENED IN KIGA I AND OTHER AREAS NOT WITHIN THE RANGE OF THE FRENCH-LED DEPLOYMENT.

— IT IS CRUCIAL TO GET EXPANDED UNAMIR ON THE GROUND AS QUICKLY AS POSSIBLE, TO RELIEVE THE FRENCH-LED FORCES AND BRING LONGER-TERM PROTECTION TO RWANDAN CIVILIANS IN AS BROAD AN AREA AS IS FEASIBLE FOR UNAMIR FORCES.

— WE HAVE BEEN WORKING CLOSELY WITH THE UN AND OTHERS TO TRY TO SPEED UP DEPLOYMENT. THE UN HAS LINED UP THE

NECESSARY TROOP CONTRIBUTORS, BUT LOGISTICAL DIFFICULTIES THREATEN TO DELAY THE PROCESS

— TO HELP ACCELERATE DEPLOYMENT, THE U.S. HAS AGREED TO PROVIDE THE UN WITH MISSION-ESSENTIAL EQUIPMENT FOR THE GHANAIAN BATTALION, WHICH IS TO BE THE FIRST CONTINGENT DEPLOYED.

— WE HAVE ALREADY LEASED 50 ARMORED PERSONNEL CARRIERS (APC'S) TO UNAMIR; DELIVERY WAS COMPLETED LAST WEEK. WE ARE NOW WORKING WITH THE UN TO MEET ADDITIONAL MISSION-ESSENTIAL EQUIPMENT NEEDS OF THE GHANAIAN CONTINGENT.

— WE ENCOURAGE THE EU AND ITS MEMBER STATES TO PROVIDE ALL POSSIBLE POLITICAL, LOGISTICAL AND MATERIAL ASSISTANCE TO EXPANDED UNAMIR TO HELP ACCELERATE DEPLOYMENT. IN ORDER TO FACILITATE MATCHING UP AVAILABLE LOGISTICS WITH TROOP CONTRIBUTORS NEEDS, INDIVIDUAL EU STATES MAY WISH TO FOLLOW THE U.S. APPROACH OF MEETING MISSION-ESSENTIAL EQUIPMENT NEEDS OF A PARTICULAR UNAMIR CONTINGENT AS REQUESTED BY THE UN.

— WE BELIEVE THAT THE EU AFRICA GROUP MEETING PLANNED FOR JULY 6/7 WOULD BE AN EXCELLENT FORUM FOR RAISING THE URGENT ISSUE OF EQUIPPING THE EXPANDING UNAMIR. WE HOPE THAT YOU WILL DISCUSS THIS ISSUE WITH YOUR COUNTERPARTS IN THE EU IN ORDER TO HELP LINE UP AND COORDINATE SUPPORT TO UNAMIR.

7. FOR PARIS: ABOVE DEMARCHE IS INTENDED FOR EU POSTS OTHER THAN FRANCE. HOWEVER, POST SHOULD INFORM GOF OF OUR DEMARCHE AND ENCOURAGE APPROPRIATE GOF OFFICIALS TO MAKE

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SURE UNAMIR IS ON THE AGENDA AT THE EU MEETING AND THAT GOF REPRESENTATIVES MAKE A STRONG CASE IN FAVOR OF EU SUPPORT TO EXPANDED UNAMIR. POST SHOULD ALSO QUERY GOF ON ITS PLANS TO EQUIP THE SENEGALESE BATTALION.

8 FOR BRUSSELS: GOF SHOULD BE THANKED FOR THEIR PREVIOUS CONTRIBUTION AND QUERIED ABOUT THEIR PLANS FOR ADDITIONAL SUPPORT.

9. FOR PRETORIA: REF (A) REPORTS THAT THE SAG HAS AGREED TO PROVIDE 50 APC'S (LIGHTLY ARMORED TRUCKS) TO UNAMIR AND HAS INDICATED A STRONG INCLINATION TO SUPPORT THE MAJORITY OF THE ZIMBABWEAN CONTINGENT'S NEEDS. POST SHOULD SEEK TO CONFIRM/SOLIDIFY THESE SUPPORT PLAN AND SHOULD DRAW ON FOLLOWING POINTS:

-- THE CRISIS IN RWANDA IS NOW MOVING INTO ITS FOURTH MONTH WITH LARGE SEGMENTS OF THE RWANDAN POPULATION STILL UNDER SERIOUS THREAT FROM CONTINUED FIGHTING AND COMMUNAL VIOLENCE.

-- THE FRENCH-LED OPERATION IS IN THE PROCESS OF PROVIDING IMPORTANT PROTECTION TO THREATENED POPULATIONS HOWEVER, THE OPERATION IS ONLY A TEMPORARY ONE UNTIL ADDITIONAL UNAMIR TROOPS CAN BE DEPLOYED.

-- THE FRENCH ARE PROVIDING A VITAL BRIDGE UNTIL UNAMIR CAN ARRIVE BUT THEY ARE IN A DIFFICULT POSITION, DUE TO THE RPF'S OBJECTION TO THEIR DEPLOYMENT. EACH DAY THE FRENCH STAY IN RWANDA, THE RISK OF CONFRONTATION GROWS

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-- IT IS CRUCIAL TO GET EXPANDED UNAMIR ON THE GROUND AS QUICKLY AS POSSIBLE, TO RELIEVE THE FRENCH-LED FORCES AND BRING LONGER-TERM PROTECTION TO RWANDAN CIVILIANS IN AS BROAD AN AREA AS IS FEASIBLE FOR UNAMIR FORCES.

-- WE HAVE BEEN WORKING CLOSELY WITH THE UN AND OTHERS TO TRY TO SPEED UP DEPLOYMENT. THE UN HAS LINED UP THE NECESSARY TROOP CONTRIBUTORS, BUT LOGISTICAL DIFFICULTIES THREATEN TO DELAY THE PROCESS.

-- TO HELP ACCELERATE DEPLOYMENT, THE U.S. HAS AGREED TO PROVIDE THE UN WITH NECESSARY EQUIPMENT FOR THE GHANAIAN BATTALION, WHICH IS TO BE THE FIRST CONTINGENT DEPLOYED.

-- WE HAVE ALREADY LEASED 50 ARMORED PERSONNEL CARRIERS (APC'S) TO UNAMIR; DELIVERY WAS COMPLETED LAST WEEK. WE ARE NOW WORKING WITH THE UN TO MEET ADDITIONAL MISSION-ESSENTIAL EQUIPMENT NEEDS OF THE GHANAIAN CONTINGENT.

-- WE UNDERSTAND YOU ARE WILLING TO PROVIDE SIMILAR SUPPORT TO UNAMIR. WE WELCOME YOUR GOVERNMENT'S WILLINGNESS TO HELP AND WOULD BE INTERESTED TO KNOW YOUR SPECIFIC PLANS FOR SUPPORTING UNAMIR.

-- IN ORDER TO FACILITATE MATCHING UP AVAILABLE LOGISTICS

WITH TROOP CONTRIBUTORS' NEEDS, YOU MAY WISH TO FOLLOW THE U.S. APPROACH OF AGREEING TO MEET MISSION-ESSENTIAL EQUIPMENT NEEDS OF A PARTICULAR UNAMIR CONTINGENT. WE UNDERSTAND YOU MAY ALREADY BE CONSIDERING ASSISTING THE ZIMBABWEAN BATTALION. WE WOULD WELCOME SUCH A MOVE.

10 . FOR OTTAWA AND CANBERRA: THE GOC IS CONSIDERING

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PROVIDING A SELF-CONTAINED COMMUNICATION COMPANY (UP TO 350 PERSONNEL), AND THE GOA MAY PROVIDE ONE MEDICAL COMPANY. POST SHOULD DETERMINE STATUS OF THESE PLANNED CONTRIBUTIONS AND ENCOURAGE WHATEVER CONTRIBUTIONS HOST GOVERNMENTS CAN MAKE TO UNAMIR. POSTS MAY DRAW ON FOLLOWING POINTS:

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— WE HAVE BEEN WORKING CLOSELY WITH THE UN AND OTHERS TO TRY TO SPEED UP DEPLOYMENT. THE UN HAS LINED UP THE NECESSARY TROOP CONTRIBUTORS, BUT LOGISTICAL DIFFICULTIES THREATEN TO DELAY THE PROCESS.

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— WE HAVE ALREADY LEASED 50 ARMORED PERSONNEL CARRIERS (APC'S) TO UNAMIR; DELIVERY WAS COMPLETED LAST WEEK. WE ARE NOW WORKING WITH THE UN TO MEET ADDITIONAL MISSION ESSENTIAL EQUIPMENT NEEDS OF THE GHANAIAN CONTINGENT.

— WE UNDERSTAND YOU ARE CONSIDERING IMPORTANT CONTRIBUTIONS TO UNAMIR, AS WELL. WE WELCOME YOUR GOVERNMENT'S WILLINGNESS TO HELP AND WOULD BE INTERESTED TO KNOW YOUR SPECIFIC PLANS FOR SUPPORTING UNAMIR.

11 FOR WELLINGTON, PRAGUE, MOSCOW, BRASILIA, BEIJING, AND TOKYO: HOST COUNTRIES HAVE EITHER EXPRESSED STRONG SUPPORT FOR UNAMIR IN THE SECURITY COUNCIL BUT HAVE YET TO OFFER SUBSTANTIAL CONTRIBUTIONS (NEW ZEALAND, CZECH REPUBLIC) OR MAY BE IN A POSITION TO PROVIDE MATERIAL OR FINANCIAL SUPPORT BUT HAVE NOT YET DONE SO (RUSSIA, BRAZIL, CHINA, JAPAN). POSTS SHOULD STRESS THE URGENT NEED TO ACCELERATE DEPLOYMENT OF EXPANDED UNAMIR, HIGHLIGHT U.S. EFFORTS TO ACHIEVE THAT GOAL, AND URGE SIMILAR COMMITMENTS FROM HOST GOVERNMENTS DRAWING ON FOLLOWING POINTS:

— THE CRISIS IN RWANDA IS NOW MOVING INTO ITS FOURTH MONTH, WITH LARGE SEGMENTS OF THE RWANDAN POPULATION STILL UNDER SERIOUS THREAT FROM CONTINUED FIGHTING AND COMMUNAL VIOLENCE.

— THE FRENCH-LED OPERATION IS IN THE PROCESS OF PROVIDING IMPORTANT PROTECTION TO THREATENED POPULATIONS.

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12. FOR ADDIS: PLEASE INFORM OAU OF THIS DEMARCHE AND SHARE APPROPRIATE POINTS.

13. BUJUMBURA - MINIMIZE CONSIDERED. TALBOTT

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